

## A Strategic Investment Plan for the South East Summary



### Introduction

Transport for the South East (TfSE) is the Sub-national Transport Body for the south east of England.

TfSE works across boundaries, thinks long term and advocates for bold action in the interest of its communities.

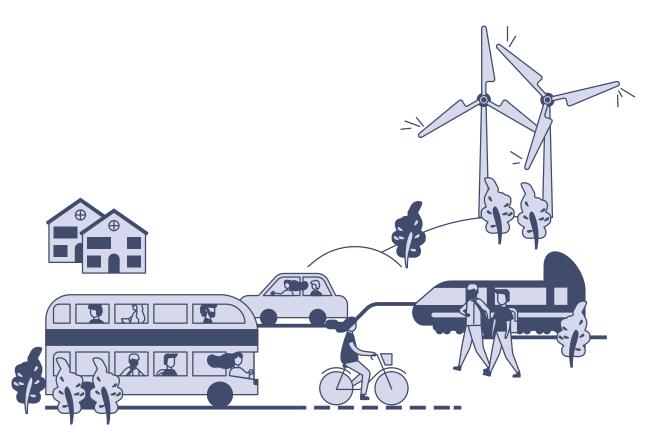


We were established in 2017 to determine what transport infrastructure is needed to boost the region's economy.

Our role is to add strategic value to local and national decision making and project delivery by making sure funding and strategy decisions about transport in the south east are informed by local knowledge and priorities.

As a partnership, we also ensure there is close alignment – a 'golden thread' – between local and central government in both the development of relevant policy and the delivery of interventions.

For example, between local transport plans and national rail investment strategies.



## **Transport Strategy vision**

By 2050, the south east of England will be a leading global region for net zero carbon, sustainable economic growth where integrated transport, digital and energy networks have delivered a step-change in connectivity and environmental quality. A high-quality, reliable, safe and accessible transport network will offer seamless door-todoor journeys enabling our businesses to compete and trade more effectively in the global marketplace and giving our residents and visitors the highest quality of life.

Taken from TfSE's Transport Strategy for the South East (2020)



#### The vision is underpinned by three strategic goals:



#### **Economic**

Improve productivity and attract investment to grow our economy and better compete in the global marketplace.



#### Social

Improve health, safety, wellbeing, quality of life and access to opportunities for everyone.



#### **Environmental**

Protect and enhance the south east's unique natural and historical environment, and reach net zero carbon by 2050 at the latest.

## The Strategic **Investment Plan**

We are delighted to introduce our Strategic Investment Plan for the south east of England, which provides a framework for investment in strategic transport infrastructure, services and regulatory interventions in the coming three decades.





The Strategic Investment
Plan provides a framework
for delivering our Transport
Strategy and:

- is a blueprint for investment in the south east;
- shows how we will achieve our ambitions for the south east;
- is owned and delivered in partnership;
- as set out in the legislation to establish sub-national transport bodies, provides advice to the Secretary of State for Transport;
- is a regional plan supported by evidence, to which partners can link their own local strategies and plans;
- a golden thread that connects policy at all levels;

- provides a sequenced plan of multi-modal investment packages that are placebased and outcome-focused;
- assesses carbon emissions; and
- identifies funding and financing options.

This plan presents a compelling case for action for investors, including government departments – notably the Treasury and the Department for Transport – as well as private sector investors. It is written for and on behalf of the south east's residents, communities, businesses and political representatives.

## The size of the prize

TfSE's Economic Connectivity Review identified opportunities to significantly grow the economy in the south east.

With the right investment and policies, this study found there is potential to more than double the south east's economy to £500 billion (gross value added) a year by 2050.

This growth will not come from transport alone, but transport will be an important part of the jigsaw and an enabler of growth in other sectors.

Realising this opportunity will require an integrated approach to investment and delivery.

It will require working across institutional, sectoral and spatial boundaries.



With a total capital cost of £45 billion over 27 years – about £1.5 billion a year – delivery of the interventions in this plan could deliver:



21,000 additional new jobs



An additional £4 billion in GVA each year by 2050



1.4 mega tonnes less
CO<sub>2</sub> equivalent emitted
(and the scope to reach
net zero with national,
local and private sector
partners by 2050

Delivery of the interventions would see each weekday:



500,000 more rail trips



1.5 million more trips by bus, mass transit and ferry



4 million fewer car trips

## How the plan was developed

This plan represents the culmination of five years of technical work, stakeholder engagement and institutional development.

This plan is aligned with and supports wider policy and government priorities at multiple levels and across multiple transport modes.



It is underpinned by a robust, credible, evidence-based technical programme that has enabled TfSE and our partners to:

- understand the current and future challenges and opportunities in the south east;
- identify stakeholder priorities for their respective areas of interest;
- evaluate the impacts of a wide range of plausible scenarios on the south east's economy, society and environment;
- develop multi-modal, cross-boundary packages of interventions;

- assess the impact of proposed interventions on transport and socio-economic and environmental outcomes;
- prioritise the interventions that best address the south east's most pressing challenges; and
- unlock the south east's most promising opportunities.

For more detailed information and a list of all documents that make up this credible, evidence-based technical programme view the full Strategic Investment Plan at <a href="https://www.tfse.org.uk">www.tfse.org.uk</a>

Within each package is a collection of well-considered interventions that seek to address the key investment priorities for the south east.





#### **Decarbonisation and environment**

Accelerate decarbonisation of the south east, enabling the UK to achieve net zero carbon by 2050 at the latest, recognising that some areas have set earlier targets. This priority also supports the delivery of a transport network with greater use of public transport, powered by decarbonised energy sources (e.g. electricity and green hydrogen), and active travel, as well as behaviour change measures and reduction in the need to travel. All interventions will incorporate measures to deliver biodiversity net gain and enhance landscape from the outset, and will have due regard to Section 62 of the Environment Act (1995).



#### Adapting to a new normal

Enable the south east's economy and transport systems to adapt sustainably to changing travel patterns and new ways of working and living as we learn to live with Covid and from changing trading relationships between the UK and EU.



#### Levelling up left behind communities

Deliver a more affordable and accessible transport network for the south east that addresses deprivation, promotes social inclusion, improves public health and individual wellbeing, and reduces barriers to employment, learning, social, leisure, physical and cultural activity for all rural and urban communities.



#### **Regeneration and growth**

Attract investment to grow our economy, better compete in the global marketplace, unlock regeneration and growth opportunities and address housing shortages where this has been held back by inadequate infrastructure or poor integration between land use and transport planning – and plan to help reduce the need to travel by car and other motor vehicles.



#### World class urban transport systems

Deliver world class and seamlessly integrated, sustainable urban transport systems (rail, bus, tram, ferry, cycling, and walking) for the south east's largest conurbations, to enable residents of all ages and levels of ability, businesses, and visitors to travel easily, safely, and sustainably within and between built up areas.





#### Transforming east - west connectivity

Enhance our east – west and London orbital corridors to the same level as radial links to and from London to boost connectivity between our major economic hubs, international gateways (ports, airports, and international rail terminals) and their markets.



#### **Resilient radial corridors**

Deliver an increasingly reliable transport network that is smarter at managing transport demand, and more resilient to accidents as well as climate related incidents, to strengthen the south east's key role supporting the capital and connecting the UK to the rest of the world.



#### Global gateways and freight

Enhance the capacity and contribution of the freight and logistics sector to the south east's economy through improved connectivity to global gateways, including Freeports, and adapt to changing patterns of freight demand and trade, including making the most of innovations in sustainable first and last mile delivery.

## Local and national policy context

This Strategic Investment Plan sits at the regional planning level, bridging the gap between national and local government.

This approach includes close alignment between TfSE's Transport Strategy for the South East, this plan, and local transport plans. This helps to ensure individual community needs are well understood and that interventions at every scale complement each other, avoiding waste and duplication of effort wherever possible.



#### **Wider policy context**

#### **National**



HM Government Network Rail National Highways



Future of Freight: a long term plan



Transport Decarbonisation Plan



Williams-Shapps Plan for Rail



Road Investment Strategy



**Bus Back Better** 



Gear Change



Levelling Up

#### Regional



Transport for the South East



Transport Strategy



Strategic Investment Plan (SIP)

#### Local



Local authorities



Local Cycling & Walking Infrastructure Plans (LCWIP)



Local Transport Plans (LTP)



Bus Service Improvement Plans (BSIP)



**Local Plans** 





## **Packages of interventions**

TfSE has worked with partners, stakeholders and technical advisors to develop 24 coherent packages of complementary, multimodal interventions that aim to deliver on our vision and objectives for the south east.

This combination of strategic investments will allow TfSE to achieve its objectives and, in doing so, support wider local, regional and national policy and priorities.

The packages broadly split into two groups:

I. Global policy
interventions consisting of
national regulatory and policy
activity and local action
(four of which have been
quantitatively assessed).

II. 24 place-based
packages of interventions
presented at a sub-regional
level, with many being multimodal or mode-agnostic.

For full details on the packages of interventions, view the full SIP at <a href="https://www.tfse.org.uk">www.tfse.org.uk</a>



## 1. Global policy interventions

The global policy interventions are designed to address the challenges and opportunities that affect the whole of the south east and the wider UK. These include challenges such as climate change and opportunities such as new mobility technologies.

The key global policy interventions that would help deliver the investment priorities of the south east are:

#### (co<sub>2</sub>) Decarbonisation

We aspire to deliver a faster trajectory towards net zero than current trends, including rapid adoption of zero emission technologies, to avoid the worst effects of human-induced climate change. This includes: working with partners at all scales of government and the private sector through the regional transport decarbonisation forum, to decarbonise energy production; and provide infrastructure for electric vehicles and green hydrogen refuelling.



#### Public Transport Fares

We wish to reverse the increase in real terms of the cost of public transport compared to motoring and increase ticket integration to reduce barriers.



#### **New Mobility**

We see great potential for new mobility technologies (e.g. electric bikes and scooters) and access opportunities (e.g. subscription models, car clubs and Mobility as a Service) to support decarbonisation of travel in the south east.



#### / Road User Charging

We encourage central government to develop a national road user charging system to provide an alternative source of funding to fuel duty and to help manage demand in parallel to integrated local measures. Local authorities also have the opportunity to investigate measures such as workplace parking levies and low emission zones in their areas where appropriate.



#### Virtual Access

The past two decades, amplified by the global Covid pandemic, have shown how virtual working can help reduce demand for transport services, and we support this transition where appropriate.



#### ැති Integration

We wish to see improvements in integration across and between all modes of transport in terms of infrastructure, services, ticketing, and accessibility, as well as transport and land use integration, supporting seamless journeys and improved first and last mile connectivity.

## 2. Solent and Sussex Coast

The Solent and Sussex Coast area includes the two largest conurbations in the south east – South Hampshire (Southampton, Portsmouth and surrounding built-up areas) and what TfSE terms the "Sussex Coast conurbation" (Littlehampton – Worthing – Brighton). It spans from the New Forest in the west to Hastings in the east. It also includes the Isle of Wight.

TfSE has developed nine packages of interventions for this area with a total expected capital investment of £11.8 billion and £1.3 billion in additional economic value each year by 2050.





### 3. London to Sussex Coast

The London to Sussex Coast area covers the key corridors between London and the Sussex Coast conurbation (from Chichester to Eastbourne). It focuses on interventions in east Surrey, West Sussex and East Sussex (excluding the Hastings area).

TfSE has developed five packages of interventions for this area with a total expected capital investment of £3.6 billion and £0.6 billion in additional economic value each year by 2050.



### 4. Wessex Thames

The area TfSE refers to as Wessex Thames includes the whole of Berkshire, north Hampshire and west Surrey.

TfSE has developed three packages of interventions for this area with a total expected capital investment of £10.4 billion and £1.2 billion in additional economic value each year by 2050.





## 5. Kent, Medway and East Sussex

This area covers the whole of Kent and Medway, and the Hastings and Rother areas of East Sussex. It broadly reflects the Network Rail "Kent" Route and the area in the south east served by the "Integrated Kent" passenger rail franchise.

TfSE has developed seven packages of interventions for this area with a total expected capital investment of £19.4 billion and £0.8 billion in additional economic value each year by 2050, along with the long-term capacity and resilience required to keep the country's most important gateway to trade with mainland Europe operating efficiently.



## **Funding and financing**

We know that the credibility of our Strategic Investment Plan, which is both ambitious and capital-intensive, needs to be underpinned by a pragmatic consideration of how it will be paid for.



In common with other comparable infrastructure programmes, the Strategic Investment Plan's principal financial challenge will relate to funding (i.e. how the interventions are ultimately paid for over time).

Addressing this challenge will involve making the best use of funds directed from central government and identifying new and innovative approaches (especially those that tap into the local and regional value that the interventions will generate).

For many of the proposed interventions, financing (i.e. how and from whom the cash is raised to meet the costs of construction as they arise) will also play an important role in ensuring value-for-money delivery.

The Strategic Investment Plan is made up of a number of diverse interventions and there is not going to be a 'one size fits all' funding and financing solution that applies across the programme. TfSE itself may not be the body that delivers or pays for these interventions, but as an organisation, we have an important role to play in making them a reality.

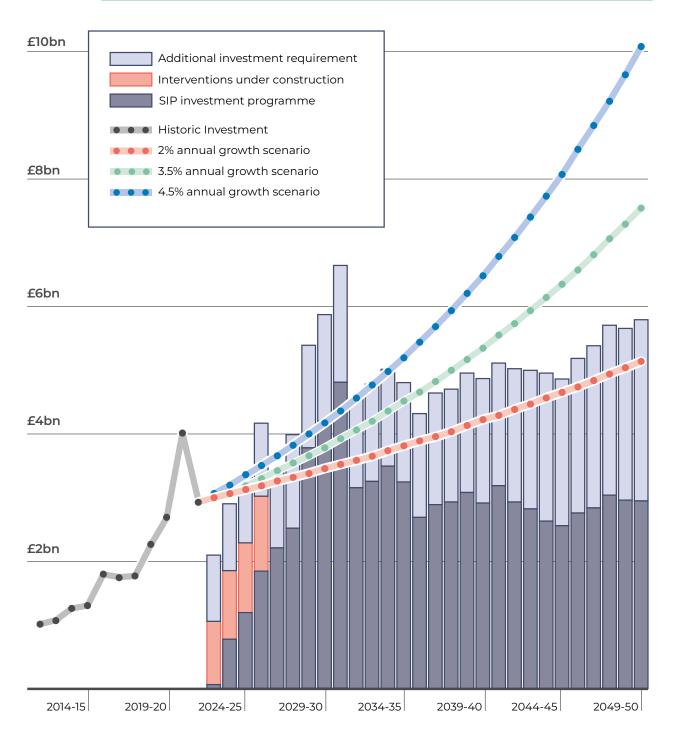
# The Strategic Investment Plan's funding requirement in context

This chart compares the proposed future investment in transport in the south east (the Strategic Investment Plan and assumed additional local expenditure) with illustrative future growth scenarios based on actual levels of government expenditure since 2011/12.

This suggests that even if spend were to grow at a slower rate than the historic average, the majority of the overall core programme (as well as much of the indicative ancillary investment) could theoretically be supported within an illustrative envelope of potential future central funding.



#### Indicative investment requirement and historic and projected spend profiles



## **Delivery**

#### **Roles and responsibilities**

TfSE will work closely with partners to deliver the packages of interventions. No single organisation will be solely responsible for delivering this plan – its delivery is very much a shared endeavour.

Here is a summary of the key organisations we expect to be involved:

- central government
- Network Rail and Great British Railways
- National Highways
- local transport authorities
- the private sector and third parties
- local planning authorities

#### **Timing and phasing**

In general, the vast majority of interventions included in the packages will be delivered through existing frameworks and investment cycles, in line with HM Treasury's 'Green Book' and the Department for Transport's Transport Analysis Guidance.

A small number of particularly complex and/or large-scale interventions may require bespoke procurement and delivery arrangements.

Lessons should be captured from similar UK interventions (e.g. Crossrail, HS2) to inform the approach for the delivery of these types of projects.

Timing the delivery of each intervention will also need to be carefully considered to avoid unintended negative consequences and ensure the greatest possible value for taxpayers and private investment.



#### Stakeholder engagement

TfSE's technical programme has been supported by an extensive programme of stakeholder engagement.

TfSE has tailored their approach to stakeholder engagement at each stage of the technical programme and will continue to evolve its approach as the Strategic Investment Plan moves into a delivery phase.

The profile of stakeholders who will need to be engaged in future stages may be different to those involved at earlier stages.

#### **Monitoring and evaluation**

TfSE and its partners will establish appropriate governance to oversee the development, delivery and benefits realisation arising from interventions included in this strategy – particularly the larger and/or more complex interventions, which may require a bespoke approach for delivery.

TfSE will develop a set of key performance indicators which will be used to monitor and evaluate the implementation of this strategy.

## **Next steps**

TfSE is on a journey. Its role will evolve as it strengthens its capacity to support the delivery of the Strategic Investment Plan.



#### The next steps for TfSE are to:

- develop a delivery action plan for the Strategic Investment Plan;
- identify and support key interventions that deliver the Strategic Investment Plan and require additional support and capacity;
- secure higher levels of transport investment in the south east's strategic transport network;
- support TfSE's key
   stakeholders in responding
   to and overcoming emerging
   transport challenges; and
- maintain the Strategic
   Investment Plan as a "live"
   document, updating it where and when appropriate.

You can read the full SIP at www.tfse.org.uk

#### TfSE will do this by:

- developing regional data, modelling and analytics capability;
- evolving to deliver the Strategic Investment Plan;
- implementing supporting strategies, including the Future Mobility
   Strategy and the Freight, Logistics and International Gateways Strategy;
- developing policy position statements on key issues including active travel, rural mobility, and decarbonisation; and
- committing to conducting a review and update the Strategic Investment Plan every five years or sooner.

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